

REVIEW OF THE JIGAWA STATE 2025 AGRICULTURAL SECTOR BUDGET



**Small Scale Women Farmers Organization in Nigeria
(SWOFON)**

And



Centre for Social Justice (CSJ)
(Mainstreaming Social Justice in Public Life)

Published in February 2025

By

Centre for Social Justice (CSJ)

Plot 836 Emmanuel Aguna Crescent, Off Idris Ibrahim Crescent, Jabi

P.O.Box 11418, Garki, Abuja

Tel: 08055070909, 08127235995

Website: www.csj-ng.org; Email: censoj@gmail.com; Blog: csj-blog.org

Facebook: Centre for Social Justice Nigeria; X: @censoj

ACKNOWLEDGEMENT

CSJ acknowledges the funding support of the International Budget Partnership (IBP) and the research contributions of Eze Onyekpere and Sundayson Chidi towards the production of this Publication.

Table of Contents

Acknowledgement	3
Table of Contents	4
Acronyms	5
List of Tables	6
List of Charts	6
Introduction	7
Value of the Agriculture Allocation	8
Disaggregation of 2025 Agriculture Allocation	9
Disaggregation of Capital Allocation	10
Summary of Findings	15
Next Steps	15

ACRONYMS

CSA	Climate Smart Agriculture
CSJ	Centre for Social Justice
IFAD	International Fund for Agricultural Development
LGA	Local Government Agriculture
MDA	Ministry, Department and Agency
NADP	Nasarawa Agricultural Development Programme
NAMDA	Niger Agricultural Mechanisation Development Authority
NGN	Nigerian Naira
SHWF	Smallholder Women Farmers
SWOFON	Smallholder Women Farmers Organization in Nigeria
USD	United States Dollar
VCDP	Value Chain Development Programme

List of Tables

Table 1: Allocation to Agriculture in Comparison to the Malabo Benchmark

Table 2: Trend of Agriculture Allocation in Jigawa State Budget 2021 – 2025

Table 3: Conversion Agriculture Allocation to USD

Table 4: Disaggregation of Allocation to Agriculture MDAs in State 2025 Budget

Table 5: Some Major Capital Provisions in the Ministry of Agriculture and Natural Resources

Table 6: Some Major Capital Provisions in Jigawa State Agriculture & Rural Development Agency (JARDA)

Table 7: Some Major Capital Provisions in Jigawa State Agricultural Transformation Agency

Table 8: Project of Ministry of Livestock

List of Charts

Figure 1: State Budget Vs Agriculture Allocation (2020-2025)

Figure 2: Percentage Share (%) of Agriculture Allocation in State Budget (2021-2025)

1. Introduction

The Jigawa state Agricultural sector is composed of two key Ministries, namely the Ministry of Agriculture and Natural Resources and the Ministry of Livestock. While Livestock is a standalone ministry, the Ministry of Agriculture and Natural Resources has other component agencies including the Jigawa State Agricultural and Rural development Authority (JARDA), the Jigawa Agricultural Transformation Agency (JATA), and the Farmers and Herders Board. Table 1 presents the summary of the sector's allocation in 2025. It also shows the proportion of the state budget that was allocated to agriculture, as well as comparing the allocation with the Malabo 10% benchmark.

Table 1: Allocation to Agriculture in comparison to the Malabo Benchmark

Overall State Budget Proposal	Total Agric Sector Proposal	Share of State Budget (%)	10% Benchmark of the Malabo Benchmark	Balance of Benchmark
698,300,000,000.00	69,450,542,000.00	9.95%	69,830,000,000.00	379,458,000

Source: 2025 State Budget Proposal

Collectively, the sector received a total allocation of **N69,450,542,000** representing **9.95%** share of the state's 2025 budget, and just about N379.458 million below the Malabo benchmark of 10% allocation to Agriculture. Individually, Ministry of Agriculture got **N69,250,542,000.00**, while the Ministry of Livestock received **N200,000,000**. The allocation to the Ministry of Agriculture and natural Resources is inclusive of the votes to the agencies/ institutions under it.

Table 2 presents 5 years allocation to Agriculture in a trend analysis from 2021 to 2025. It shows that its 2025 share of the budget is the largest share within the 5 years under review. The allocation stands out both in the quantity of the state's resources that was voted, as well as in its share of the state budget. In both cases, its 2025 allocation surpasses those of the years prior. In fact, the 2025 allocation (N69.830m) is more than four times the amount of the previous year (N16.618m).

Table 2: Trend of Agriculture Allocation in Jigawa State Budget 2021 – 2025

Year	Total State Budget (NGN)	Total Allocation to Agriculture (NGN)	Percentage of Agric Allocation (%)	Malabo (10%) Declaration Benchmark (NGN)	Variation Against 10% Benchmark (NGN)
2021	156,588,000,000.00	12,552,980,000.00	8.02	15,658,800,000.00	-3,105,820,000.00
2022	177,795,588,000.00	9,525,000,000.00	5.36	17,779,558,800.00	-8,254,558,800.00
2023	242,775,000,000.00	10,041,470,000.00	4.14	24,277,500,000.00	-14,236,030,000.00
2024	298,140,000,000.00	16,618,764,000.00	5.57	29,814,000,000.00	-13,195,236,000.00
2025	698,300,000,000.00	69,450,542,000.00	9.95%	69,830,000,000.00	-379,458,000

Source: 2025 State Budget Proposal

Allocation to Agriculture- A 5-Year Trend

Fig. 1: State Budget Vs Agriculture Allocation (2020-2025)

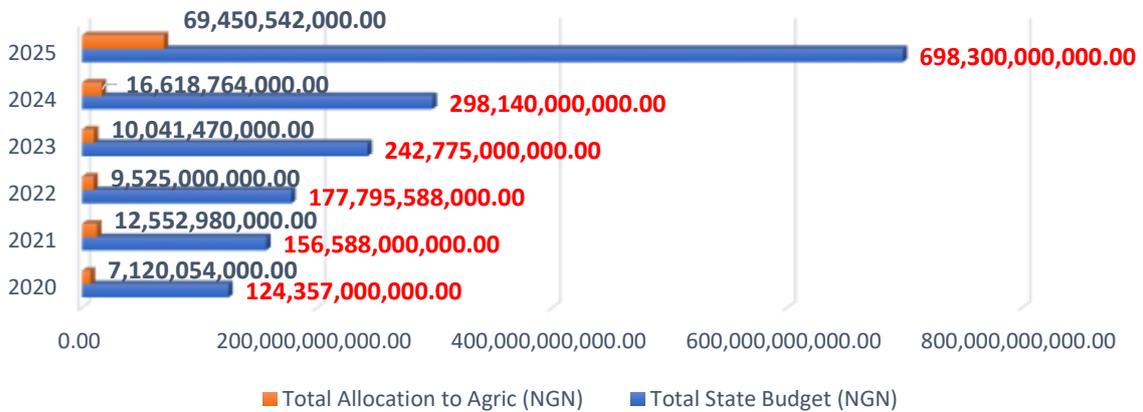
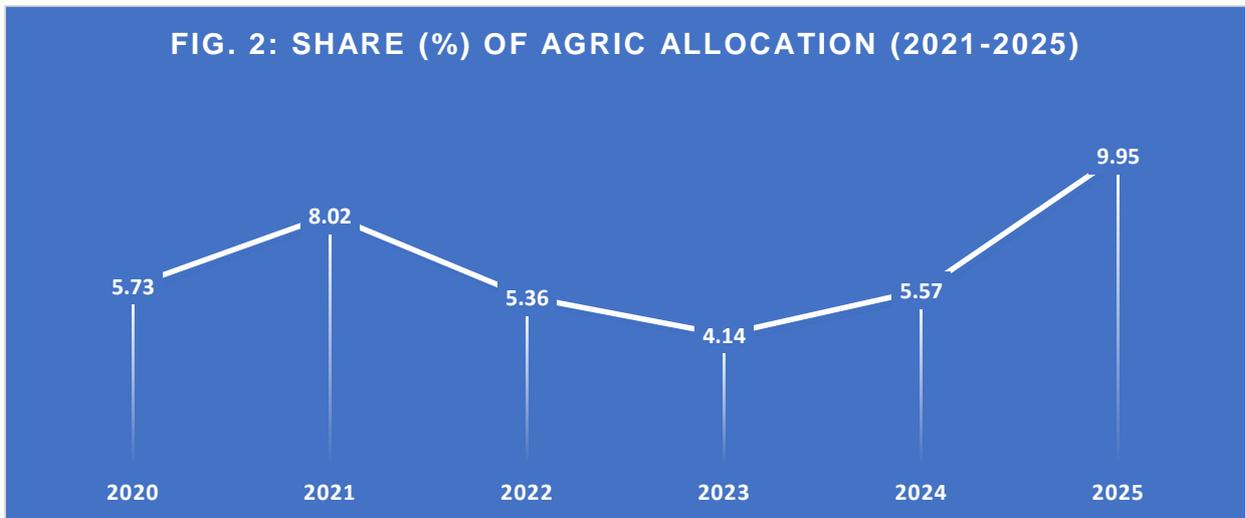


Figure 1 presents a graphical comparison of the sector’s allocation to the overall state budget for the 5-year period. The graph clearly shows how the allocations compare. Figure 2 shows allocation to agriculture as percentage/ share of the overall state budget. It can be seen that the 2025 allocation ranks first, while its allocation in 2023 ranks fifth and the last for the review period at 4.14%. Though the 5.57% share in 2024 followed by its 9.95% share in 2025 can also be interpreted that the sector is improving in its priority positioning in the state’s agenda.

FIG. 2: SHARE (%) OF AGRIC ALLOCATION (2021-2025)



2. Value of the Agriculture Allocation

The value of the allocations to a great extent is determined by its strength, i.e. what it can afford. Given the volatility of the Naira over the years; especially with the devaluation of the Naira and the unification of the exchange rate, it becomes necessary to value the allocation with a more stable currency to determine if the trend remains same. Table 3 below shows the allocation in USD. It is important to note however that the conversion rates adopted are as adopted by the Federal Government

for the respective years, hence they may not be the actual exchange rates. In reality, the actuals were higher than the figures quoted.

Table 3: Conversion Agriculture Allocation to USD

Year	Exchange Rate* (USD to NGN)	Budgetary Allocation (NGN)	Budgetary Allocation (USD)
2021	379	12,552,980,000.00	33,121,319.26
2022	410.15	9,525,000,000.00	23,223,211.02
2023	435.57	10,041,470,000.00	23,053,630.87
2024	750	16,618,764,000.00	22,158,352.00
2025	1,500	69,450,542,000.00	46,300,361.33

- Exchange rate are the official rates by the federal government for each of the years

The USD conversions show that the 2025 allocation remains the highest the sector has received over the last 5 years, same as portrayed by the Naira value, however the magnitude in USD differs significantly from that of the Naira. The 2024 allocation of N16.618bn which is the second highest in Naira is actually the least in USD terms. In other words, the second highest in USD value is the 2021 allocation (N12.552bn/ \$33.121 million). 2022 allocation ranks third, while 2023 allocation ranks fourth.

3. Disaggregation of 2025 Agriculture Allocation

This section reviews the breakdown of the sector's allocation. Precisely, it evaluates the proportion of the sector's vote that is devoted to recurrent and capital expenditures. The combination of Personnel and overhead (also called other recurrent) costs make up the recurrent expenditure. Capital expenditure on the other hand should majorly target development projects.

Table 4 presents the disaggregation of the Agricultural sector's allocation into recurrent and capital expenditures. It shows the breakdown for the two core ministries- Agriculture and Natural Resources, and Livestock. While Livestock is a standalone ministry, Agriculture and Natural Resources is an umbrella to the Jigawa State Agricultural Development Authority (JARDA), Jigawa Agricultural Transformation Agency, and Farmers' and Herders' Board.

Table 4: Disaggregation of Allocation to Agriculture MDAs in State 2025 Budget

	Total Recurrent Expenditure	% of Recurrent Exp	Capital Expenditure	% of Capital Exp	Total Allocation
Ministry of Agriculture & Natural Resources	2,272,042,000.00	3.28%	66,978,500,000.00	96.72%	69,250,542,000.00
Ministry of Agriculture & Natural Resources	510,038,000.00		41,428,000,000.00		41,938,038,000.00
Jigawa State Agricultural & Rural Development	1,478,010,000.00		11,531,500,000.00		13,009,510,000.00

Authority (JARDA)					
Jigawa Agricultural Transformation Agency (JATA)	157,863,000.00		13,159,000,000.00		13,316,863,000.00
Farmers and Herdsman Board	126,131,000.00		860,000,000.00		986,131,000.00
Ministry of Livestock	100,000,000.00	50%	100,000,000.00	50%	200,000,000.00
Sector Total	N2,372,042,000.00	3.42%	N67,078,500,000.00	96.58%	N69,450,542,000.00

Source: 2025 State Budget

The overall disaggregation of the sector's budget shows that recurrent expenditure got 3.42% of the votes while capital expenditure received 96.58%. However, in terms of individual ministries, Ministry of Agriculture (with its component agencies) received 3.28% and 97.72% for recurrent and capital expenditures respectively. The vote to Ministry of Livestock on the other hand is evenly distributed (50% apiece) between recurrent and capital expenditures. This implies that greater part of the sector's allocation is devoted to developmental projects. While this is commendable, a peep at the projects captured will give an insight into the specifics of the projects.

4. Disaggregation of Capital Budget Allocation

The capital budget is the allocation that is of utmost interest to small holder women farmers considering that personnel and overheads votes are to a great extent focused on the administration. Table 5 shows some of the major capital provisions in the Ministry of Agriculture. The word "major" is used in terms of the importance of the provisions and secondly, the amount allocated to the project

Table 5: Some Major Capital Provisions in the Ministry of Agriculture and Natural Resources

Project	Administrative Code	Amount (N)
Purchase Of Agricultural Equipment for Buffer Stock	021500100100 - Ministry of Agriculture	450,000,000.00
Development of Crop Rehabilitation in Collaboration with FMAN	021500100100 - Ministry of Agriculture	3,000,000,000.00
Purchase of Breeders, Certified Seeds, Dry season Wheat and Rice Production Programme	021500100100 - Ministry of Agriculture	1,000,000,000.00
Development of Raining and Irrigation Infrastructure to Support Cassava Farming and Production	021500100100 - Ministry of Agriculture	520,000,000.00
Development of Plants to Produce Date Based Production and Packaging	021500100100 - Ministry of Agriculture	2,500,000,000.00
Establishment of Agricultural Inputs Centers for Crop Multiplication Project	021500100100 - Ministry of Agriculture	19,000,000,000.00

Construction of Farms Mechanization Centre across the State	021500100100 - Ministry of Agriculture	5,000,000,000.00
Procurement of Tractors and other Agricultural Equipment's	021500100100 - Ministry of Agriculture	8,000,000,000.00
Poverty Alleviation through Goat Breeding Micro Credit Scheme Programme	021500100100 - Ministry of Agriculture	150,000,000.00
Construction of Abattoirs in some selected Locations	021500100100 - Ministry of Agriculture	100,000,000.00
Rehabilitation of 1No. LIBC Gumel, Birniwa and Kazaure	021500100100 - Ministry of Agriculture	250,000,000.00
Restocking of 3No water bodies across the state bodies	021500100100 - Ministry of Agriculture	50,000,000.00
Field crop protection earmark for the control of crop per of red birds quiler, stem borer e.	021500100100 - Ministry of Agriculture	300,000,000.00
Establishment of Jigawa Agricultural Commodity Exchange	021500100100 - Ministry of Agriculture	100,000,000.00
Procurement and distribution of meat inspection equipment	021500100100 - Ministry of Agriculture	30,000,000.00

Source: 2025 State Budget

A look through the Ministry's capital budget shows that considerations were given to some of the demands of smallholder women farmers; particularly irrigation and input provision. However, most of these projects are captured with omnibus titles that may not be tied down to women farmers. Notably, large chunks of fund, some running billions and hundreds of millions were allocated to some projects around provision and multiplication of seeds, mechanization and irrigation. Budgeting as much as N19.0bn for the "*Establishment of Agricultural Input Centres for Crop Multiplication Projects*" is a massive investment, one would expect the state to be able to meet the input needs of its farmers and also supply external markets. Interestingly, the Ministry projects to rake in about N62.258 billion in revenue from across all its agencies. Specifically, the parent Ministry of Agriculture and Natural Resources projects a total of about N58.530 billion of the sum. A budget line of N8.0 billion for *Procurement of Tractors and other Agricultural Equipment's* and another N5.0 billion for *Construction of Farms Mechanization Centre across the State* provides evidence of state investment in mechanization. This appears elitist considering that majority of the farmers are smallholder farmers, and women. To this end, provision for gender friendly equipment was not given consideration in the budget.

Table 6: Some Major Capital Provisions in Jigawa State Agriculture & Rural Development Agency (JARDA)

Project	Administrative Code	Amount (N)
---------	---------------------	------------

Purchase of agricultural equipment for Cluster farming program and commercial support	021500100100 – Jigawa State Agricultural and Rural Development Authority	1,260,000,000.00
Capacity building of 1785 Extension Workers and Lead Farmers	021500100100 – Jigawa State Agricultural and Rural Development Authority	200,000,000.00
Climate Smart Agricultural Cluster Irrigation in partnership Project Supported by (FCDO/PropCom)	021500100100 – Jigawa State Agricultural and Rural Development Authority	100,000,000.00
Procurement of Digital Extension Equipment to support Development of Digital Solution	021500100100 – Jigawa State Agricultural and Rural Development Authority	100,000,000.00
Construction of Solar powered-based Irrigation Scheme in Dry Land Areas (Gagarawa, Gum	021500100100 – Jigawa State Agricultural and Rural Development Authority	600,000,000.00
Procurement of 1,185no. TVS Motorcycles for JARDA J-Agro extension workers	021500100100 – Jigawa State Agricultural and Rural Development Authority	1,300,000,000.00
Establishment of 10no. Home gardens and 2no. School gardens in each senatorial zone	021500100100 – Jigawa State Agricultural and Rural Development Authority	100,000,000.00
Procurement of Livestock's to support Women, Youth and Vulnerable for self-reliance en	021500100100 – Jigawa State Agricultural and Rural Development Authority	800,000,000.00
Procurement of Agricultural Inputs to Support Farmers and Others under Fadama III Development	021500100100 – Jigawa State Agricultural and Rural Development Authority	2,680,000,000.00
Construction of 1270Ha Irrigation Schemes at Auyo, Miga and Gwaram LGAs	021500100100 – Jigawa State Agricultural and Rural Development Authority	1,103,000,000.00
Rehabilitation of Rural Feeder Road under Integrated Agriculture & Rural Development Project	021500100100 – Jigawa State Agricultural and Rural Development Authority	200,000,000.00
Micro Enterprise development facility; microfinance support to small-scale Agriculture and	021500100100 – Jigawa State Agricultural and Rural Development Authority	200,000,000.00
Capacity Development on the small-scale Agriculture under Integrated Agriculture & Rural0	021500100100 – Jigawa State Agricultural and Rural Development Authority	70,000,000.00
International Fund for Agricultural Development (IFAD)-Value Chain in Northern Nigeria	021500100100 – Jigawa State Agricultural and Rural Development Authority	1,700,000,000.00

Source: 2025 State Budget

A run through JARDA capital budget evidences improved investment in extension service provision. The sum of N1.30 billion is budgeted for 'Procurement of 1,185no. TVS Motorcycles for JARDA J-Agro extension workers', and another N200 million for

'Capacity building of 1785 Extension Workers and Lead Farmers' will go a long way to improve agricultural extension service delivery in the state. Also, significant sums were allocated for irrigation (N1.103bn), agricultural equipment for cluster farming (N1.260bn), and Agricultural Inputs (N2.680bn) should cover critical areas of farmers' needs, including those of smallholder women farmers. But like the parent ministry, JARDA budget appears gender blind.

Table 7: Some Major Capital Provisions in Jigawa State Agricultural Transformation Agency

Project	Administrative Code	Amount (N)
Procurement of Agricultural Equipment and Machines for Wheat value chain, Sesame Value chain, support the implementation of Rice and Wheat Millionaire Programme	021500100100 – Jigawa State Agricultural Transformation Agency	820,000,000.00
Seed System Strengthening for the Development of Jigawa State Seed Sector Development	021500100100 – Jigawa State Agricultural Transformation Agency	200,000,000.00
Funding for Jigawa State Model Agricultural Commercial Clusters for Commercial Farming	021500100100 – Jigawa State Agricultural Transformation Agency	500,000,000.00
Jigawa Smallholder Irrigation Development for the piloting Ethiopia Micro, Small and Cluster	021500100100 – Jigawa State Agricultural Transformation Agency	250,000,000.00
Climate smart smallholder solar-based irrigation schemes of about 4-5ha size to cater for	021500100100 – Jigawa State Agricultural Transformation Agency	350,000,000.00
Natural Bull Mounting and Artificial Insemination Project in all 27 LGAs across the State	021500100100 – Jigawa State Agricultural Transformation Agency	300,000,000.00
Start-up Jigawa Agriculture Youth and Women Entrepreneurship Centres/Skill Development	021500100100 – Jigawa State Agricultural Transformation Agency	1,024,000,000.00
Piloting 255ha pasture and ranching programme in collaboration with Naturelle	021500100100 – Jigawa State Agricultural Transformation Agency	302,000,000.00
Redesigning and rehabilitation of Kuda Dam, Dembo Dam and Hayin Warde Dam	021500100100 – Jigawa State Agricultural Transformation Agency	1,601,000,000.00
Rehabilitation and Expansion of Commercial Irrigation Schemes 1200ha Irrigation Scheme	021500100100 – Jigawa State Agricultural Transformation Agency	3,137,000,000.00
Procurement of 3no. Hilux	021500100100 – Jigawa State Agricultural Transformation Agency	1,900,000,000.00
		240,000,000.00

Construction of Link Access Road for Jigawa Mini SAPZ	021500100100 – Jigawa State Agricultural Transformation Agency	300,000,000.00
---	--	----------------

Source: 2025 State Budget

The Jigawa State Agricultural Transformation Agency is established to focus on improving productivity, fostering innovation, and creating economic opportunities across the agricultural value chain. In the list of its projects, substantial sums are allocated for diverse items including irrigation, ranching, procurement of machine and equipment among others. Notable among these are ‘*Redesigning and rehabilitation of Kuda Dam, Dembo Dam and Hayin Warde Dam*’ N3.137bn; ‘*Rehabilitation and Expansion of Commercial Irrigation Schemes 1200ha Irrigation Scheme*’, N1.90bn; ‘*Piloting 255ha pasture and ranching programme in collaboration with Naturelle*’, N1.601bn; and ‘*Procurement of Agricultural Equipment and Machines for Wheat value chain, Sesame Value chain*’, N820m. With these, there is no clear cut demarcation from the services/ projects of other sister institutions.

Table 8: Some Major Capital Provisions in the Farmers’ and Herders’ Board

Project	Administrative Code	Amount (N)
Demarcation of 50,000 Hectares Grazing Reserve and 5,000 km of Cattle routes across the	021511500100 - Farmers and Herders Board	350,000,000.00
National Animal Traceability Project under National Livestock Transformation Plan	021511500100 - Farmers and Herders Board	200,000,000.00
Additional of 3no. solar powered watering scheme in Arimari Grazing reserve; Zinder, Niger	021511500100 - Farmers and Herders Board	100,000,000.00
Conflict resolution among farmers / pastoralist	021511500100 - Farmers and Herders Board	30,000,000.00
Human Capacity Development for the Herdsmen and Farmers on Conflict Resolution and	021511500100 - Farmers and Herders Board	10,000,000.00

Source: 2025 State Budget

One of the key tasks of the Farmers and Herders Board is to ensure peaceful co-existence of farmers and herders in the state and their projects align with this goal. Proper deployment of the funds allocated will help boost the productivity of farmers, particularly smallholder women farmers who over the years have lost valuable income from farm destruction and conflicts.

Table 8: Project of Ministry of Livestock

Project	Administrative Code	Amount (N)
Construction of Abattoir for Hygienic and efficient Meat Processing	027000100100 - Ministry of Livestock	100,000,000.00

Source: 2025 State Budget

The Ministry of Livestock has only one capital project and it received the entire capital budget vote. There are other projects on Livestock under other agencies where as they would have been best situated under the Ministry of Livestock.

5. Summary of Findings

- The state's Agriculture budget is 9.95%; i.e. 0.05% short of the Malabo declaration targets. Its allocation for the year is the highest the sector has received both in terms of its share of the state budget, as well as in the actual amount allocated.
- The recurrent-capital budget disaggregation is highly skewed to the advantage of capital expenditures. The current ratio of 3.42% to 99.58% may have implication for the delivery of capital projects.
- Allocation to the sector has been increasing in the last 2 years. This could imply increased prioritization of the sector in the state's plan.
- There is no clear-cut demarcation on the type of projects the agencies should deliver on, except for the Farmers and Herders' board.
- The Agriculture budget is gender blind. It did not give consideration to specific needs of smallholder women farmers, rather it recognizes all farmers as the same.
- The state is investing in and promoting cluster farming. Significant sums were allocated towards facilitating it.
- There is improved resourcing for agricultural extension services. Substantial sums were allocated for mobility and capacity development to aid extension services in the state.

6. Next Steps

- Pullout projects that are potentially beneficial to smallholder women farmers to enable them engage towards benefiting from their implementation
- Support SWOFON advocacy towards securing budget lines specific to smallholder women farmers in the state budget
- While the state drives towards mechanization of agriculture, gender friendly equipment are also useful and less expensive to procure and maintain. Thus continuous advocacy remains crucial.